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INDEX TO
MEMORANDUM FOR INFORMATION NO. 113

Brief History of the State-Army-Navy-Air Force Coordinating
Committee and the Informal Policy Committee on Germany

ARMY,NAVY,USAF.DOS Declassification/Release Instructions on File

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ENCLOSURE "A"

STATE-ARMY-NAVY-AIR FORCE COORDINATING COMMITTEE
(formerly State-War-Navy Coordinating Committee)

ORIGIN OF COMMITTEE (SWNCC)

Informal conversations were held late in 1944 by the Secretary of State and War and Navy Department representatives on the question of improving existing methods of obtaining for the State Department advice on politico-military matters and of coordinating the views of the three Departments on matters in which all had a common interest, particularly those involving foreign policy and relations with foreign nations.

These conversations were followed by a suggestion from the Secretary of State (E. R. Stettinius, Jr.) to the Secretary of War (Mr. H. L. Stimson) and the Secretary of the Navy (Mr. Frank Knox) that a committee of representatives of the three Departments be formed to deal with problems relating to the Far East.

It was generally agreed in the subsequent meeting of the Secretary of State, the Assistant Secretary of War and the Assistant Secretary of the Navy for Air, held on 20 November 1944, that it might be desirable to expand this proposal to provide for a committee which might deal with a much wider range of inter-departmental problems and serve as a convenient channel of inter-departmental communication.

The Secretary of State accordingly suggested the formation of a committee to be composed of representatives of the Secretary of State, the Secretary of War, and the Secretary of the Navy, charged with the duty of formulating recommendations to the Secretary of State on questions having both military and political aspects and of coordinating the views of the three Departments in matters of interdepartmental interest (See Appendix "L").

The Secretary of State further suggested that in view of the fact that much of the work of the proposed committee would deal with foreign policy, the representative of the State Department should serve as Chairman of the Committee.

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During these informal discussions the Secretaries considered that it was imperative that any such committee should be composed of ranking members of each Department, able and authorized to speak for the Departments represented without frequent reference to the Department heads of questions under consideration.

Recognition was given to the operational requirements of delegation of authority by departmental representatives to appropriate panels or subcommittees of the committee which could be formed to deal with particular problems, and to the desirability of calling upon qualified departmental personnel for technical assistance.

It was also appreciated by the Secretaries that many of the problems to be presented to the Coordinating Committee would be matters where military necessity was predominant and consideration by the Joint Chiefs of Staff would be required.

FORMATION OF THE COMMITTEE

The following were designated by their respective Secretaries to serve on this Committee:

State Member

Mr. James Clement Dunn, Asst. Secretary of State (Chairman)

War Member

Mr. John J. McCloy, Asst. Secretary of War

Navy Member

Mr. Artemus L. Gates, Asst. Secretary of the Navy for Air

The above members held their first meeting on Tuesday, 19 December 1944, at 1130 in Room 300 State Building, where they discussed the initial organization of the Committee and agreed that the name of the Committee would be "The State-War-Navy Coordinating Committee."

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ORIGIN OF THE SECRETARIAT

Based on a decision at the first meeting, a permanent Secretariat for the Committee was organized to function as follows:

a. The State-War-Navy Coordinating Committee Secretariat was established as the agency of the State-War-Navy Coordinating Committee charged with the performance of secretarial and such other duties as might be prescribed.

b. It was determined by the Committee that the State-War-Navy Coordinating Committee Secretariat would consist of:

(1) The Secretary and two Deputy Secretaries (one each from the State, War and Navy Departments).

(2) Additional secretaries as required to assist the Secretary and Deputy Secretaries.

c. Members of the State-War-Navy Coordinating Committee Secretariat were selected in appropriate numbers from personnel of the State, War and Navy Departments. Selectees from the War and Navy Departments were to be properly qualified officers of appropriate rank of the Army and the Navy. At least one member of the Secretariat was to be an officer of the Army Air Forces.

d. The Secretariat was directed to perform secretarial and such other duties as the Committee from time to time prescribed. Specifically it was to be responsible for:

(1) Making preparation for the meetings of the State-War-Navy Coordinating Committee and recording the minutes of the proceedings thereof.

(2) Maintaining close liaison with the Secretariat of the Joint Chiefs of Staff and other appropriate agencies and making arrangements for obtaining technical advice and assistance as desired by the Committee.

(3) Proper disposition of communications to, and appropriate actions in connection with decisions and policies of, the Committee.

(4) The reproduction, distribution, and security of all official papers of the Committee.

e. The Secretary was held responsible for the proper functioning of the Secretariat. In the performance of his duties the Secretary was to be assisted by the Deputy Secretaries, other Secretaries, and such other military and civilian personnel as were assigned to the Secretariat.

On or about 16 December 1944 the office of the SWNCC Secretariat was established in the Office of the Assistant Secretary of War in the Pentagon, where procedures were developed for the proper functioning of the Secretariat. However, it was unanimously agreed by the Committee at its first meeting that the Secretariat should be established in the Department of State, and accordingly on 17 January 1945 the Secretariat moved to Rooms 176, 178 and 180 in the Main State Building. This space was occupied by the Secretariat until about 1 December 1946 when it was moved to the New War Department Building and combined with the Secretariat of the Subcommittee for the Far East.

AUTHORITY OF THE COMMITTEE

On 16 October 1945, in order to clarify the authority of the Committee, the Secretaries of State, War and the Navy approved the following "charter" for the Committee:

"The State-War-Navy Coordinating Committee is designated as the agency to reconcile and coordinate the action to be taken by the State, War and Navy Departments on matters of common interest and, under the guidance of the Secretaries of State, War and the Navy, establish policies on politico-military questions referred to it.

"Action taken by the Coordinating Committee will be construed as action taken in the names of the Secretaries of State, War and the Navy. Subject to approval of the President where appropriate, decisions of the Committee will establish the approved policy of the State, War and Navy Departments. Dissemination of the decisions of the Committee will be accomplished by the three Departments for the information and guidance of all concerned and, where appropriate, with necessary instructions for action."

On 25 April 1946 the Secretaries of State, War and Navy made the following Statement on Principles and Procedures Regarding Policy-Making and Administration of Occupied Areas:

"The State-War-Navy Coordinating Committee (SWNCC), under the chairmanship of the State Department, will be responsible for the coordination of U.S. policy with respect to such occupation and government and for its communication through appropriate channels to U.S. representatives in the field and to U.S. representatives on Allied bodies such as the Far Eastern Commission."

ORIGIN OF SANACC

Due to the establishment of the Office of the Secretary of Defense and the creation of a National Security Council under the National Security Act of 1947, the State-War-Navy Coordinating Committee was redesignated as the State-Army-Navy-Air Force Coordinating Committee and the following "provisional terms of reference" were approved by the Secretaries of State, Defense, Army, Navy, and Air Force on 4 November 1947:

"The State-War-Navy Coordinating Committee (SWNCC) is reconstituted as the State-Army-Navy-Air Force Coordinating Committee (SANACC) and is designated as the agency to reconcile and coordinate the action to be taken by the Departments of State, Army, Navy, and Air Force on matters of common interest, and under the Chairmanship of the Department of State will be responsible for the coordination of policy on politico-military questions referred to it.

"Action taken and decisions made by the State-Army-Navy-Air Force Coordinating Committee will be construed as action and decisions by and the approved policy of the Secretaries of State and Defense, as well as the Secretaries of Army, Navy, and the Air Force. Dissemination of the decisions of the Committee will be accomplished by the departments concerned for the information and guidance of all concerned and, where appropriate, with necessary instructions for action."

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PRESENT MEMBERSHIP

The following named individuals are now serving as members of the Committee and on the Secretariat:

Committee

Mr. Charles E. Saltzman - State Member
 Mr. William H. Draper, Jr. - Army Member
 Mr. W. John Kenney - Navy Member
 Mr. C. V. Whitney - Air Force Member

Secretariat

Mr. Harold W. Moseley - State
 Mr. John P. Gardiner - State
 Colonel William A. Schulgen - Air Force
 Lt. Colonel Virgil F. Field - Army
 Major Max V. Brokaw - Army
 Captain E. L. Turner - Army
 Commander V. L. Lowrance - Navy
 Commander J. B. Cresap - Navy
 Helen Hill - State
 Mary W. Cobb - State
 Glenice L. Hylton - Army
 Dorothy T. Obenchain - Army
 Sara M. Jordan - Army
 Stuart R. Hupp - Army
 Robert E. Olson - Air Force
 Agnes M. Maslik - Navy
 Edna S. Coates - Navy
 Alma J. Jacobson - Navy
 Lelia M. Dixon - State
 M/Sgt. Clyde E. Kesler - Army

The following named individuals have served as members or acting members of the Committee or on the Secretariat during the periods shown opposite their respective names:

Committee

Mr. James C. Dunn	State	14 Dec 44 - 17 Apr 46
Mr. John J. McCloy	War	19 Dec 44 - 31 Dec 45
Mr. Artemus L. Gates	Navy	19 Dec 44 - 5 Nov 45
Mr. R. Keith Kane	Navy	19 Jan 45 - 28 Jan 45
Mr. H. Freeman Matthews	State	13 Apr 45 - 18 Jun 45
		5 Sept 45 - 20 Sept 45
		2 Oct 45 - 31 Dec 45
		21 Jan 46 - 18 Apr 46
Mr. Robert A. Lovett	War	13 Apr 45 - 21 Apr 45
		2 Oct 45 - 5 Nov 45
Mr. Ralph A. Bard	Navy	18 May 45 - 18 Jun 45
Mr. John D. Hickerson	State	21 Sep 45 - 1 Oct 45
Mr. John L. Sullivan	Navy	6 Nov 45 - 18 Sep 47
Mr. Howard C. Petersen	Army	1 Jan 46 - 31 July 47
Mr. John C. Geilfuss	Navy	7 Feb 46 - 27 Feb 46
Maj. Gen. John H. Hilldring	State	18 Apr 46 - 15 Aug 47
Mr. Dean Rusk	War	11 Jul 46 - 30 Jul 46
		7 Aug 46 - 10 Sep 46
Mr. E. A. Gross	State	23 Aug 46 - 10 Sep 46
Captain R. L. Dennison	Navy	16 Oct 46 - 18 Dec 46

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Secretariat

Col. Wallace E. Whitson (1st Secretary)	Army	19 Dec 44 - 2 Mar 45
Col. Charles W. McCarthy (2nd Secretary)	Army	19 Dec 44 - 21 Oct 45
Mr. Keith Kane	Navy	19 Dec 44 - 23 Feb 45
Lt. John C. Geilfuss	Navy	5 Jan 45 - 1 Oct 45
2nd Lt. Gilda Massa (WAC)	Army	11 Jan 45 - 31 Mar 45
Comdr. Kelvin L. Nutting	Navy	12 Jan 45 - 26 Jan 45
- Lt. Comdr. J.D. Rockefeller III	Navy	12 Jan 45 - 1 Oct 45
Mr. Raymond E. Cox	State	12 Jan 45 - 30 Nov 46
Comdr. Alvin F. Richardson	Navy	26 Jan 45 - 10 July 46
Ens. Florence Whiteside (W)	Navy	1 Feb 45 - 2 May 46
1st Lt. Eleanor L. Spittall	Army	6 Mar 45 - 2 July 45
Maj. Wm. E. Gunther	Army	4 Apr 45 - 9 Oct 45
1st Lt. Thelma R. Weiner (WAC)	Army	25 Jun 45 - 6 May 46
Lt(jg) Evelina Martin (W)	Navy	16 Jul 45 - 7 Jan 46
Lt. Col. Paul G. Pennoyer	Army	1 Aug 45 - 30 Sept 46
1st Lt. Lorna L. Cole (WAC)	Army	8 Aug 45 - 2 Oct 45
1st Lt. Margaret S. Wehrle	Army	14 Sep 45 - 20 Nov 45
Major Howard W. Karbel	Army	1 Oct 45 - 29 May 47
Colonel A. D. Reid (3rd Secretary)	Army	23 Oct 45 - 22 Oct 46
Commodore B. L. Austin	Navy	1 Nov 45 - 1 Aug 46
Capt. Mary R. Catlett (WAC)	Army	7 Nov 45 - 6 Jun 46
1st Sgt. Ursen Ouellette	Army	10 Dec 46 - 1 Oct 47
Miss Dorothy Flanagan	State	17 Jan 45 - 15 Sep 47
Miss Norma L. Anderson	State	1 Sept 46 - 15 Mar 47
Mr. Robert E. Olson	Army	16 Jan 45 - 6 Dec 46
Miss Martha E. Fletcher	Army	16 Jan 45 - 11 Aug 45
Miss Letitia B. Brown	Army	22 Mar 45 - 30 Sep 45
Miss Edna V. Culbreth	Army	12 Aug 45 - 16 Dec 45
Miss Dorothy M. Grimm	Army	23 Aug 45 - 30 Jun 46
Miss Ina M. DeGroff	Army	30 Jun 46 - 15 Nov 46
Ylc Helen M. Nichols	Navy	1 Feb 45 - 12 Jan 46
Y3c Elsie G. Schelosky	Navy	1 Feb 45 - 1 Jan 46
Ylc Barbara Zack	Navy	1 Feb 45 - 1 Aug 46
Miss Adna Wylene Johnson	Navy	1 Oct 45 - 31 Jan 46
Mrs. Betty Jane Hunter	Navy	1 Mar 46 - 20 Jun 47
Miss Dorothy M. Oldfield	Navy	5 Aug 46 - 4 Jun 47
Y3c Mildred A. Spikberg	Navy	1 June 45 - 31 Oct 45

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APPENDIX "A"

STATE-ARMY-NAVY-AIR FORCE COORDINATING
SUBCOMMITTEE FOR EUROPE

The major task facing the Committee upon its formation was the assumption of the duties performed by the Working Security Committee, an interdepartmental agency formed in December 1943 to furnish guidance to the U.S. representative on the European Advisory Commission. The Working Security Committee in collaboration with the Joint Post War Committee of the Joint Chiefs of Staff had prepared some 17 U.S. Directives on the Post-War Treatment of Germany. In addition these Groups had been preparing comments for the U.S. Member, EAC, on some 40 British (SWNCC 14) Directives introduced into the European Advisory Commission by the British Government. The Working Security Committee was composed of personnel of the State, War, and Navy Departments and soon after the formation of SWNCC was absorbed into an ad hoc Committee on Control of Germany, later designated as the State-War-Navy Coordinating Subcommittee for Europe.

The composition of the ad hoc Committee appointed on 2 January 1945 was as follows:

- Mr. H. Freeman Matthews, State (Chairman)
- Major General John H. Hilldring, Army
- Vice Admiral Russell Willson, Navy

At their 9th Meeting on 9 February 1945, the Committee agreed to broaden the scope of the ad hoc Committee on Germany and redesignated it as the ad hoc Committee on European Affairs to enable this group to consider non-German matters.

At their 10th Meeting on 16 February 1945, the Committee agreed that the ad hoc Committee on European Affairs should be redesignated as the State-War-Navy Coordinating Subcommittee for Europe.

Since 4 November 1947, following the reconstitution of SWNCC as SANACC, this Subcommittee has been known as the State-Army-Navy-Air Force Coordinating Subcommittee for Europe.

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The present composition of the Subcommittee is as follows:

Mr. John D. Hickerson, Chairman, State
 Mr. Samuel Reber, State
 — Brig. General Cortlandt VanR. Schuyler, Army
 Mr. Daniel C. Fahey, Army
 Colonel Raymond M. Cheseldine, Army
 Captain George A. Sinclair, Navy
 Comdr. George R. Muse, Navy
 Colonel Philip Greasley, Air Force
 Lt. Colonel Philip Shepley, Air Force
 Captain Emmett L. Turner, Army, Secretary

The following-named individuals have served as members,
 alternates or secretaries of this Subcommittee during the periods
 shown opposite their respective names:

Brig. Gen. C. J. Barrett	Army	18 May 46 - 14 Aug 47
Brig. Gen. George A. Lincoln	Army	18 Mar 46 - 15 Jul 47
Colonel Robert J. Wood	Army	18 Mar 46 - 15 Oct 47
Colonel C. W. Cramer	Army	18 Mar 46 - 30 May 46
Lt. Col. Wm. P. Berkeley	Air Force	15 Jan 46 - 22 Jan 47
Rear Adm. Layal A. Davidson	Navy	2 Jan 45 - 27 Jun 45
Rear Adm. John L. McCrea	Navy	28 Jun 45 - 29 Aug 46
Captain Wm. H. Vanderbilt	Navy	13 Jan 45 - 27 Jun 45
Captain L. S. Sabin	Navy	28 Jun 45 - 16 May 46
Captain W. F. Jennings	Navy	17 May 46 - 29 Aug 46
Lt. Col. William R. Forbes	Air Force	23 Jan 47 - 15 Jan 48
Ens. Florence Whiteside (W)	Navy	1 Sep 45 - 2 May 46
(Secretary)		
Major Howard W. Karbel	Army	28 Jun 46 - 29 Apr 47
(Secretary)		

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APPENDIX "B"STATE-ARMY-NAVY-AIR FORCE COORDINATING
SUBCOMMITTEE FOR LATIN AMERICA

At the 2nd State-War-Navy-Coordinating Committee Meeting on 22 December 1944, Mr. Dunn, the State Member, said that his department desired the services of Army and Navy officers as advisors in preparing for the then forthcoming United Nations Conference on International Organization for Peace and Security, on which the Department of State already had a group working. Mr. Dunn also requested that the War and Navy Departments be prepared to assist in the preparation for the then projected Conference of Foreign Ministers of the American Republics. He suggested that officers of the Army and Navy be detailed to assist the Assistant Secretary of State for American Republic Affairs, who would be prepared to present their Departments' views on (1) objectives of the War and Navy Departments in Latin America; (2) assistance from Latin America to shorten the war; and (3) solutions to problems which would arise in this hemisphere upon conclusion of the war. Mr. McCloy, the War Member, and Mr. Gates, the Navy Member, agreed to take this matter up with their respective departments.

(NOTE: These discussions eventually led to the establishment of an Interdepartmental Committee known as a "Policy Group of the State, War and Navy Departments appointed for Coming Inter-American Conference for the Maintenance of Continental Peace and Security at Rio de Janeiro" and the State-War-Navy Coordinating Subcommittee for Latin America. Both of these groups were composed of high ranking members of the three Departments on Latin American affairs.)

On 3 January 1945 the Committee designated the following to serve on an ad hoc Committee to assist State Department in preparing for conference of American Republics Cooperating in the War Effort:

State Department
Mr. Avra Warren, Chairman

War Department
Maj. General Robert LeG. Walsh, USA
Brig. General Kenner F. Hertford, USA

Navy Department
Rear Admiral W. O. Spears, USN

On 13 February 1945 the Committee redesignated the above ad hoc Committee as the "State-War-Navy Coordinating Subcommittee for Latin America" without change in membership.

Since 4 November 1947, following the reconstitution of SWNCC as SANACC this Subcommittee has been known as the State-Army-Navy-Air Force Coordinating Subcommittee for Latin America.

The present composition of the Subcommittee is as follows:

Mr. Paul C. Daniels, Chairman, State
Colonel W. D. Ganey, Army
Colonel Godwin Ordway, Jr., Army
Captain D. W. Gladney, Navy
Major William C. Plott, Air Force
Colonel Andrew J. Kinney, Air Force
Mr. John C. Dreier, Secretary, State*

The following named individuals have served as members or alternate members of this Subcommittee during the periods shown opposite their respective names:

Mr. Avra Warren	State	3 Jan 45 - 15 Nov 45
Maj.Gen. Robt LeG. Walsh	Army	3 Jan 45 - 20 Oct 46
Rear Adm. Wm. O. Spears	Navy	3 Jan 45 - 6 Mar 46
Brig.Gen. Kenner F. Hertford	Army	3 Jan 45 - 16 May 46
Mr. Ellis O. Briggs	State	16 Nov 45 - 6 Jul 47
Mr. James H. Wright	State	7 Jul 47 - 28 Sep 47
Capt. R. L. Dennison	Navy	7 Mar 46 - 29 Aug 46
Col. Robt. W. Strong	Army	17 May 46 - 26 Jun 46
Capt. J. R. Barbaro	Navy	7 Mar 46 - 29 Aug 46
Col. Kenneth H. Gibson	Air Force	20 Nov 46 - 15 Sep 47
Col. C. H. Pottenger	Army	3 May 46 - 19 Nov 46
Col. Omer O. Niengarth	Army	1 Jan 46 - 2 May 46
Col. Frank W. Gillespie	Air Force	16 Sep 47 - 15 Jan 48

* The Secretary for this Subcommittee is provided by the Chairman thereof from the Office of American Republic Affairs of the Department of State.

APPENDIX "C"

STATE-ARMY-NAVY-AIR FORCE COORDINATING
SUBCOMMITTEE FOR THE FAR EAST

On 13 January 1945 the Committee appointed an ad hoc committee entitled the "ad hoc Committee to Consider Problems Which Arise in Connection with Control of Pacific and Far Eastern Areas". The membership of this ad hoc Committee was as follows:

Mr. Eugene H. Dooman, Chairman, State
Lt. Colonel Fred W. Sladen, Army
Lt. Colonel Daniel C. Fahey, Army
Rear Admiral Harold C. Train, Navy

On 22 January 1945 the Committee agreed to change the name of the above ad hoc Committee to "Tri-Departmental Subcommittee to Consider Problems which Arise in Connection with Control of Pacific and Far Eastern Areas".

On 30 January 1945 SWNCC decided to appoint the Army, Navy and Air Corps members of the Joint Post-War Committee of the Joint Chiefs of Staff as members of the "Tri-Departmental Subcommittee" and to use the offices and facilities of the JPMC Secretariat for this Subcommittee. This arrangement was in effect until about 1 July 1945, at which time a Secretariat for the Far Eastern Subcommittee was procured and the Subcommittee was organized on a full-time working basis with separate offices in the Munitions Building. The Subcommittee continued to maintain separate offices in the Munitions Building and later in the New War Building until about 1 December 1946, at which time the SWNCC Secretariat moved from the Old State Building into the space occupied by the Subcommittee in the New War Building, where the Secretariats were combined.

The following important documents dealing with the Post-Surrender Treatment of Japan originated in this Subcommittee:

Unconditional Surrender of Japan (Instrument of Surrender - Directive to SCAP - Proclamation by the Emperor - General Orders No. 1.)
(SWNCC 21/6 and 21/8)

Basic Directive for Post-Surrender Military Government in Japan Proper (SWNCC 52/7)

United States Initial Post-Defeat Policy Relating to Japan (SWNCC 150/4/A)

At their 10th Meeting on 16 February 1945 the Committee agreed to changing the name of this Tri-Departmental Subcommittee to "The State-War-Navy Coordinating Subcommittee for the Far East",

Since 4 November 1947, following the reconstitution of SWNCC as SANACC, this Subcommittee has been known as the "State-Army-Navy-Air Force Coordinating Subcommittee for the Far East".

The present composition of the Subcommittee is as follows:

Mr. James K. Penfield, Chairman, State
Mr. John M. Allison, State
~Mr. Edwin M. Martin, State
~Colonel H. A. Byroade, Army
Lt. Colonel T. W. Parker, Army
Mr. D. C. Fahey, Army
Colonel Raymond M. Cheseldine, Army
Captain H. R. Hummer, USN, Navy
Lt. Colonel A. F. Metze, USMC, Navy
Colonel Sidney Giffen, Air Force
Lt. Colonel Roy W. Dart, Air Force
Commander J. B. Cresap, Navy, Secretary

The following-named individuals have served as members, alternates or secretaries of the Subcommittee during the period shown opposite their respective names:

Mr. John C. Vincent	State	6 Sep 45 - 31 Jul 47
Dr. Hugh Borton	State	19 Feb 45 - 31 Jun 47
Mr. H. Merrell Benninghoff	State	2 Jul 45 - 4 Aug 45
Dr. George H. Blakeslee	State	19 Feb 45 - 25 Jun 46
~Mr. Edwin O. Reischauer	State	26 Jun 46 - 9 Sep 46
Maj.Gen. George V. Strong	Army	30 Jan 45 - 3 Jul 45
~Brig.Gen. Frank N. Roberts	Army	4 Jul 45 - 30 Sep 45
~Col. Charles H. Bonesteel III	Army	1 Oct 45 - 14 Aug 47
Col. C. Stanton Babcock	Army	30 Jan 45 - 30 Sep 45
~Col. James A. McCormack	Army	1 Oct 45 - 1 Feb 47
Maj.Gen. John H. Hilldring	Army	30 Jan 45 - 3 Sep 45
Brig.Gen. G. F. Schulgen	Army	4 Sep 45 - 16 Feb 47
Mr. Kenneth D. Johnson	Army	17 Feb 47 - 15 Aug 47
Maj.Gen. John B. Brooks	Air Force	19 Feb 45 - 14 Dec 45
Brig.Gen. Wm. L. Ritchie	Air Force	15 Dec 45 - 17 Feb 46
Col. Royden E. Beebe, Jr.	Air Force	18 Feb 46 - 31 Apr 46
Col. John A. Hilger	Air Force	1 May 46 - 19 Feb 46
Col. C. B. Westover	Army	8 Aug 47 - 30 Dec 47
Capt. Lorenzo S. Sabin	Navy	1 Jun 45 - 6 Jan 46
~Capt. R. L. Dennison	Navy	28 Aug 45 - 6 Mar 46
Comdr. Stephen Jurika	Navy	7 Mar 46 - 22 May 47
Lt.Col. Wm. R. Forbes	Air Force	20 Feb 46 - 15 Jan 48
Lt. M. E. McDonald	Army	30 Jan 45 - 30 Jun 45
(Secretary)		
~Lt. Hugh D. Farley	Navy	1 Jul 45 - 29 Nov 45
(Secretary)		
Comdr. A. F. Richardson	Navy	30 Nov 45 - 30 Jun 46
(Secretary)		

APPENDIX "D"STATE-ARMY-NAVY-AIR FORCE COORDINATING
SUBCOMMITTEE FOR THE NEAR AND MIDDLE EAST

On 7 February 1945, the Committee appointed the following ad hoc Committee to study and report on SWNCC 19 -- Financial Assistance to Saudi Arabia:

State Department

Mr. Wallace Murray, Chairman

War Department

✓ Colonel George A. Brownell, USA
Lt. Colonel Samuel E. Otto, USA

Navy Department

Mr. R. Keith Kane, Office of the Secretary
of the Navy

On 10 August 1945 the Committee agreed to redesignate the ad hoc Committee on Saudi Arabia as "The State-War-Navy Coordinating Subcommittee for the Near and Middle East" and to appoint the following representatives of their Departments members thereof:

State Department

✓ Mr. Loy W. Henderson, Chairman

War Department

Colonel Voris H. Connor, USA

Navy Department

Rear Admiral Clark H. Woodward, USN (Ret.)
Mr. Clark McGowan, Navy Department

The above subcommittee was directed to:

- a. Consider matters referred to it by the Committee.
- b. Determine the extent and character of American interests in the area and their relative importance.
- c. Prepare recommendations as to the policies, both short and long-range, to be adopted in the light of its determinations and should also recommend the means and methods for giving effect to these policies.
- d. Seek proper clearance and authority in all appropriate cases and arrange for proper coordination.

The territories coming within the Subcommittee's sphere were: Morocco (including Tangier), Libya, Egypt, the Sudan, Eritrea, the Somalilands, Ethiopia, Cyprus, Greece, Turkey,

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Syria, Lebanon, Palestine and Trans-Jordan, all Arabia (including Bahrain and Kuwait), Iraq, Iran, Afghanistan and India. Territories were to be added to or taken from the Subcommittee's jurisdiction by its own decision, and by agreement where necessary with other regional Subcommittees.

Since 4 November 1947, following the reconstitution of SWNCC as SANACC, this Subcommittee has been known as the State-Army-Navy-Air Force Coordinating Subcommittee for the Near and Middle East.

The present composition of the Subcommittee is as follows:

- ✓ Mr. Loy W. Henderson, Chairman, State
- ✓ Mr. Joseph C. Satterthwaite, State
- Lt. Colonel Edwin S. Hartshorn, Jr., Army
- Captain G. A. Sinclair, Navy
- Comdr. G. R. Muse, Navy
- Lt. Colonel Arthur B. Swan, Air Force
- Colonel T. C. Rogers, Air Force
- ✓ Comdr. V. L. Lowrance, Navy, Secretary

The following-named individuals have served as members or alternate members of this Subcommittee during the periods shown opposite their respective names:

Mr. George V. Allen	State	30 Aug 45 - 22 Sep 46
Lt. Col. Maurice E. Parker	Army	27 Aug 45 - 23 Sep 45
Rear Adm. Clark H. Woodward	Navy	14 Aug 45 - 4 Nov 45
Mr. Clark McGowan	Navy	14 Aug 45 - 4 Nov 45
Col. Voris H. Connor	Army	7 Aug 45 - 7 Apr 46
Lt. Col. T. W. Parker	Army	8 Apr 46 - 7 Aug 47
Capt. W. D. Wright	Navy	5 Nov 45 - 29 Aug 46
Lt. Col. Franklin E. Schroeck	Army	24 Sep 45 - 7 Apr 46
Mr. Henry S. Villard	State	23 Sep 46 - 31 Oct 47

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STATE-ARMY-NAVY-AIR FORCE COORDINATING
SUBCOMMITTEE FOR MILITARY INFORMATION CONTROL
 (Formerly Technical Information Security Control)

At its 15th Meeting on 30 March 1945, based upon an agreement contained in letters from the Secretary of State to the Secretaries of War and Navy dated 14 February 1945 and replies thereto from the Secretary of the Navy of 23 February 1945 and the Secretary of War of 9 March 1945, the State-War-Navy Coordinating Committee agreed to establish a Subcommittee on the control of the release of classified technical information to foreign nationals to be known as the Subcommittee for Technical Information Security Control, and appointed the following representatives of their respective Departments as members thereof:

Mr. Frederick Exton, Chairman, State
 Lt. Colonel W. G. Strecker, War
 Major G. W. Galinger, War
 Lt. Comdr. Kelso Daly, Navy

This Subcommittee was designated as the interdepartmental agency to pass on requests for the release of classified technical information to foreign nationals, subject to established policy of the State, War and Navy Departments and the Joint Chiefs of Staff and to serve as the agency for the promulgation of departmental and JCS policy with regard to such releases.

It was further agreed that this Subcommittee would function without reference to the State-War-Navy Coordinating Committee except for guidance on matters of policy which had not been clearly established, or in cases where agreement among the three departments could not be reached on a Subcommittee level.

On 9 October 1945 the Joint Chiefs of Staff recommended that the State-War-Navy Coordinating Committee expand its present function in relation to the disclosure of classified technical information to foreign governments to include the control of disclosure of classified military information to foreign governments for any reason. This proposal was forwarded to TISC for

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study and report where after a lengthy study as to the legality of a proposed policy to govern the release of all types of information the TISC submitted SWNCC 206/9 which was approved by SWNCC at its 34th Meeting on 30 January ¹⁹⁴⁶1947 and the policy contained therein was forwarded to the President for final approval. The President approved this policy on 27 February ¹⁹⁴⁶1947 and directed the Secretaries of State, War and Navy to exercise control of the disclosure of classified military information as contemplated in the statement of policy in SWNCC 206/9 (SWNCC 206/10).

Due to the additional responsibility placed on TISC by the policy in SWNCC 206/9 and to bring the name of the Subcommittee more in line with the duties performed, the name of the Subcommittee was changed to the State-War-Navy Coordinating Subcommittee for Military Information Control on 18 March 1946.

On 23 August 1946 the SWNCC agreed that the Military Information Control Subcommittee should exercise its functions in the implementation of SWNCC 206/9 under the following procedure:

- a. Cases falling within established policies of SWNCC will be considered routine. Routine cases will be acted upon by the Subcommittee and a monthly summary of such actions will be furnished SWNCC.
- b. If the Subcommittee is in disagreement on any case a subcommittee report will be submitted to SWNCC for action.
- c. If the Subcommittee requires policy guidance, such guidance will be obtained from SWNCC.
- d. Individual reports will be made to SWNCC on all cases not included in the summary report of routine decisions referred to in a above.

Since 4 November 1947, following the reconstitution of SWNCC as SANACC, this Subcommittee has been known as the State-Army-Navy-Air Force Coordinating Subcommittee for Military Information Control.

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The present composition of the Subcommittee is as follows:

Mr. Elmer T. Cummins, Chairman, State
Mr. Robert N. Margrave, State
Colonel C. C. Blakeney, Army
Colonel H. H. Mole, Army
Captain Howard W. Taylor, Navy
Mr. George A. Cope, Navy
Colonel B. A. Schriever, Air Force
Major William G. Florence, Air Force
[redacted] CIA
Mr. J. J. Moriarty, Secretary*

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The following-named individuals have served as members,
alternate members or secretaries of this Subcommittee during the
periods shown opposite their respective names:

Mr. Frederick Exton	State	30 Mar 45 - 18 Oct 46
Col. W. G. Strecker	War	30 Mar 45 - 28 May 46
Major G. W. Galinger	War	30 Mar 45 - 7 May 45
Comdr. Kelso Daly	Navy	30 Mar 45 - 29 Nov 45
Brig. Gen. J. F. Phillips	AAF	8 May 45 - 26 Aug 45
Lt. Col. W. W. Goodman	AAF	8 May 45 - 6 Dec 45
Mr. Charles D. Martin	State	27 Aug 45 - 9 Dec 46
Brig. Gen. A. R. Crawford	AAF	27 Aug 45 - 16 Dec 46
Capt. John F. Walsh	Navy	29 Nov 45 - 25 Sep 47
Lt. Col. N. H. Goodrich	AAF	7 Dec 45 - 12 Feb 46
Maj. W. H. Rhoades	AAF	7 Dec 45 - 12 Feb 46
Mr. Murray S. Stedman (Secy)	State	23 Jan 46 - 24 Jun 46
Lt. Col. Harold B. Houston	AAF	13 Feb 46 - 14 Nov 46
Mr. J. J. Moriarty (Secy)	State	25 Jun 46 - 20 Oct 46
Mr. R. N. Margrave (Secy)	State	21 Oct 46 - 2 May 47
Comdr. Lawrence W. Gunther	Navy	24 Oct 46 - 25 Sep 47
[redacted]	CIG	4 Oct 46 - 2 Feb 47
Lt. Col. W. E. Maulsby	AGF	12 Nov 46 - 2 May 47
Lt. Col. E. H. Wynn	AAF	17 Dec 46 - 25 Jul 47
[redacted]	CIG	3 Feb 47 - 7 Oct 47
Lt. Col. Charles P. Baldwin	AGF	2 May 47 - 3 Jul 47
[redacted]	CIA	4 Jul 47 - 31 Dec 47

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* The Secretary for this Subcommittee is provided by the
Chairman thereof from the Munitions Division of the
Department of State.

RESTRICTEDAPPENDIX "F"STATE-ARMY-NAVY-AIR FORCE COORDINATING
SUBCOMMITTEE ON REARMAMENT

On 12 May 1945 the State-War-Navy Coordinating Committee agreed to appoint a subcommittee for the purpose of considering all problems relating to the post-war rearmament of foreign military forces (SWNCC 120). This Subcommittee was appointed by a SWN Memorandum dated 24 May 1945 with the following membership:

Mr. Paul T. Culbertson, State, Chairman
 Mr. Harold W. Moseley, State
 Lt. Col. J. D. Bristor, Army (OPD)
 Lt. Col. F. B. Linton, Army (ASF)
 Lt. Col. W. M. Burgoyne, Army (AAF)
 Rear Adm. W. O. Spears, Navy (Latin America)
 Comdr. C. B. Gary, Navy (other than Latin America)

(added on 4 June 1945)

Brig. Gen. W. J. Morrissen, Army (G-4)
 Colonel James F. Early, Army (G-4)

Since 4 November 1947, following the reconstitution of SWNCC as SANACC, this Subcommittee has been known as the State-Army-Navy-Air Force Coordinating Subcommittee on Rearmament.

The present composition of the Subcommittee is as follows:

Mr. Trevor N. Swett, Chairman, State
 Colonel Alden K. Sibley, Army
 Lt. Col. H. G. Sparrow, Army
 Comdr. R. E. Stanley, Navy
 Colonel Wallace S. Ford, Air Force
 Colonel P. M. Hamilton, Air Force
 Lt. Colonel V. F. Field, Army, Secretary

The following-named individuals have served as members or alternates of this Subcommittee during the periods shown opposite their respective names:

Mr. Paul T. Culbertson	State	24 May 45 - 5 Jan 47
Mr. Harold W. Moseley	State	24 May 45 - 5 Jan 47
Lt. Colonel J. D. Bristor	Army	24 May 45 - 17 Feb 46
Lt. Colonel F. B. Linton	Army	24 May 45 - 17 Feb 46
Lt. Colonel W. M. Burgoyne	Army	24 May 45 - 16 Sep 45
Rear Adm. W. O. Spears	Navy	24 May 45 - 6 Mar 46
Comdr. C. B. Gary	Navy	24 May 45 - 15 Oct 45
Brig. Gen. W. J. Morrissen	Army	4 Jun 45 - 29 Oct 45
Colonel J. F. Early	Army	4 Jun 45 - 29 Oct 45
Brig. Gen. Earl S. Hoag	Army	30 Oct 45 - 31 Jan 47
Colonel Curtis B. Dall	Army	29 Nov 45 - 6 Jan 46
Colonel W. W. Smith	Army	7 Jan 46 - 5 Aug 47
Lt. Col. Arthur B. Swan	Army	17 Sep 45 - 28 Nov 45
Major G. B. Russell	Army	18 Feb 46 - 31 Jan 47
Colonel H. T. Twitchell	Army	18 Feb 46 - 21 Aug 46
Captain T. B. Neblett	Navy	16 Oct 45 - 30 Sep 47
Maj.Gen. J. K. Crain	State	6 Jan 47 - 31 Oct 47

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STATE, ARMY, NAVY AND AIR FORCE DEPARTMENTS ON
SECURITY FUNCTIONS OF THE UNITED NATIONS

In SWNCC 167, dated 26 July 1945, the Acting Chairman, SWNCC, recommended that a subcommittee of SWNCC be appointed with the Director of the Office of Special Political Affairs in the Department of State as Chairman, and with such representatives as the War and Navy Departments might designate, to make recommendations to the U.S. Representative to the Preparatory Commission, United Nations, and to such bodies as might be appropriate on matters relating to the enforcement functions of the Security Council. In SWNCC 167/1 dated 4 August 1945 the Army Member recommended that the proposed Subcommittee should not be made permanent at that time but should be organized on an ad hoc basis. This proposal was concurred in by the Joint Chiefs of Staff in SM-2781 dated 8 August 1945 (attached to Decision Amending SWNCC 167/1 dated 9 August 1945). In approving SWNCC 167/1 as amended, the Committee agreed that the ad hoc Committee would:

- a. Draft instructions to the U.S. Representative to the Preparatory Commission in regard to military and security matters for consideration by the Preparatory Commission.
- b. Make recommendations as to the procedure for instructing the U.S. Representatives on the General Assembly and the Security Council and U.S. Members of the Military Staff Committee on matters relating to military and security functions of the United Nations.

On 24 August 1945, the following-named individuals were appointed members of this ad hoc Committee to be known as the "Ad Hoc Committee to Effect Collaboration Between the State, War and Navy Departments on Security Functions of the United Nations":

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✓ Mr. Alger Hiss, State, Chairman
 Lt. Gen. S. D. Embick, Army
 Maj. Gen. M. S. Fairchild, Army (AAF)
 Vice Adm. Russell Willson, Navy

Since 4 November 1947, following the reconstitution of SWNCC as SANACC, this ad hoc Committee has been known as the "Ad Hoc Committee to Effect Collaboration between the State, Army, Navy and Air Force Departments on Security Functions of the United Nations".

The present membership of this ad hoc Committee is as follows:

✓ Mr. Dean Rusk, State, Steering Member
 Maj. Gen. L. C. Allen, Army
 Rear Adm. A. C. Davis, Navy
 Rear Adm. John Wilkes, Navy
 Maj. Gen. S. E. Anderson, Air Force
 Mr. George Haselton, State, Secretary*

The following-named individuals have served as members of this ad hoc Committee during the periods shown opposite their respective names:

Mr. Alger Hiss	State	24 Aug 45 - 31 Jan 47
Lt. Gen. S. D. Embick	Army	24 Aug 45 - 28 Nov 45
Maj. Gen. M. S. Fairchild	Army	24 Aug 45 - 17 Feb 46
Vice Adm. Russell Willson	Navy	24 Aug 45 - 17 Jan 46
Maj. Gen. L. L. Lemnitzer	Army	29 Nov 45 - 16 Sep 47
Rear Adm. James Fife	Navy	8 Mar 46 - 22 May 47
Vice Adm. T. S. Wilkinson	Navy	18 Jan 46 - 7 Mar 46

* The Secretary for this ad hoc Committee is provided by the Steering Member thereof from the International Security Division of the Department of State.

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APPENDIX "H"

STATE-ARMY-NAVY-AIR FORCE COORDINATING
SUBCOMMITTEE FOR SECURITY CONTROL
(Security Advisory Board)

On 20 November 1945 the Joint Chiefs of Staff called to the attention of SWNCC the need for continuing the following security functions formerly performed by the Security Advisory Board of the Office of War Information which had been abolished by Executive Order 9608 on 31 October 1945:

"a. Declassification of documents originating in non-military departments and agencies.

"b. Top Secret control procedures for non-military federal departments and agencies.

"c. Security clearances of civilian officials to receive certain classified material from the War and the Navy Departments and Joint Chiefs of Staff committees.

"d. Conversion of security regulations for civilian agencies from a war-time to a peace-time basis.

"e. Clearance of statistical information under Executive Order 9103 and performance of functions previously transferred to the Security Advisory Board by the Bureau of the Budget.

"f. Survey of security measures affecting administrative efficiency."

The Joint Chiefs of Staff suggested that the Department of State assume the above functions. However, the Department of State questioned its authority to take over these functions and recommended that a Subcommittee of SWNCC be established to perform these functions as it was believed SWNCC possessed adequate authority to delegate the continuance of these functions. Accordingly on 3 April 1946 the Committee approved SWNCC 252/2 and agreed to appoint a Subcommittee for Security Control to be known as the "Security Advisory Board". The following were designated as members by their respective departments and the Subcommittee was appointed by SWN-4126 on 5 April 1946:

Mr. F. B. Lyon, Chairman, State
Mr. Einar T. Anderson, State
Colonel C. C. Blakeney, Army
Captain John S. Phillips, Navy

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The Committee agreed that this Subcommittee would be responsible for:

"a. Declassification of documents originating in non-military departments and agencies.

"b. Top Secret control procedures for non-military federal departments and agencies.

"c. Security clearances of civilian officials to receive certain classified material from the War and the Navy Departments and Joint Chiefs of Staff committees.

"d. Conversion of security regulations for civilian agencies from a war-time to a peace-time basis.

"e. Clearance of statistical information under Executive Order 9103 and performance of functions previously transferred to the Security Advisory Board by the Bureau of the Budget.

"f. Survey of security measures affecting administrative efficiency.

"g. Preparing studies and recommendations on matters referred to it by SWNCC."

On 4 November 1946, based upon SWNCC approval of SWNCC 252/4 the terms of reference for the board were amended to read as follows: (Memorandum for Information No. 63 dated 4 November 1946.)

The Subcommittee for Security Control is responsible for:

"a. Formulating policies and procedures relating to the declassification of documents originating in non-military agencies and departments.

"b. Establishing security requirements and procedures for clearance of civilian officials to receive classified material.

"c. Establishing standards for the conversion of security regulations for civilian agencies from a war-time to a peace-time basis, including Top Secret procedures.

"d. Conducting surveys of security measures affecting administrative efficiency and physical security or affecting adversely the security of classified information.

"e. Preparing studies and recommendations on matters referred to it by SWNCC.

"f. Coordinating with other Federal agencies in developing security training programs and other procedures which are designed to promote security of classified information throughout Federal agencies."

On 21 March 1947 the Board was directed in Executive Order 9835 to draft rules applicable to the handling and transmission of confidential documents and other documents and information

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which should not be publicly disclosed, and upon approval by the President such rules would constitute the minimum standards for the handling and transmission of such documents and information and would be applicable to all departments and agencies of the executive branch. Based upon this directive the Board recommended that their terms of reference be again revised as set forth in the Appendix of SWNCC 252/8. The Committee, on 17 July 1947, approved the following revised terms of reference for the Board:

"a. Drafting minimum rules applicable to the handling and/or transmission of all classified documents or information within all departments and agencies of the executive branch of the Government, including the rendering of advisory opinions on the problems arising from the application of these rules.

"b. Formulating policies and procedures relating to the declassification of documents originating in non-military agencies and departments.

"c. Preparing studies and recommendations on matters referred to it by SWNCC."

Since 4 November 1947, following the reconstitution of SWNCC as SANACC, this Subcommittee has been known as the "State-Army-Navy-Air Force Coordinating Subcommittee for Security Control (Security Advisory Board)".

The following-named individuals are now serving as members of this Subcommittee:

Mr. Hamilton Robinson, Chairman, State
Colonel C. C. Blakeney, Army
Colonel H. H. Mole, Army
Lt. Comdr. L. L. Lichliter, Navy
Mr. John S. Arcana, Air Force
Shanette G. Blake, State, Secretary*

The following-named individuals have served as members, alternates or secretary of the Subcommittee during the periods shown opposite their respective names:

Mr. F. B. Lyon	State	5 Apr 46 - 16 Mar 47
Mr. Einar T. Anderson	State	5 Apr 46 - 16 Mar 47
Captain John S. Phillips	Navy	5 Apr 46 - 19 Nov 46
M. Ruth Catlett (Barton)	Army &	
(Secretary)	State	5 Apr 46 - 31 May 47
Mr. Robert L. Bannerman	State	17 Mar 47 - 30 Nov 47
Comdr. L. W. Gunther	Navy	20 Nov 46 - 31 Oct 47

* The Secretary for the Board is provided by the Chairman thereof from the Office of Controls of the Department of State.

RESTRICTEDAPPENDIX "I"STATE-ARMY-NAVY-AIR FORCE COORDINATING SUBCOMMITTEE
ON FOREIGN POLICY INFORMATION

At its 50th Meeting on 16 October 1946 the State-War-Navy Coordinating Committee approved SWNCC 288/1 and agreed to appoint a Subcommittee on Foreign Policy Information. The following were designated as members by their respective Departments and the Subcommittee was appointed by SWN-4846 on 23 October 1946:

Mr. Francis H. Russell, State, Chairman
 Mr. L. E. Thompson, State
 Maj. General W. H. Arnold, War
 Captain R. L. Dennison, Navy

The Subcommittee was designated as the agency of the SWNCC charged with the exchange of views between the three departments with respect to information to be disseminated to the public on developments and policies in the field of foreign politico-military affairs.

Initially the terms of reference or "charter" of the Subcommittee was as follows:

a. Consider, regularly and continuously, questions pertaining to the prompt public release of documents and other information in the field of foreign politico-military affairs and exchange views with respect to the prompt release of such information in order that the public may participate constructively in the formation of policies in this field.

b. Facilitate rapid clearance within the respective Departments with respect to the release of information of the foregoing nature.

At its 57th Meeting on 20 May 1947, the Committee agreed to modify the above terms of reference to require all F.P.I. papers to be submitted to SWNCC for its consideration and approval prior to implementation.

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Since 4 November 1947, following the reconstitution of SWNCC as SANACC this Subcommittee has been known as the State-Army-Navy-Air Force Coordinating Subcommittee on Foreign Policy Information.

The present composition of the Subcommittee is the same as that initially appointed except for Captain R. L. Dennison of the Navy who was replaced by Admiral E. T. Wooldridge on 17 March 1947 and the addition of Major General O. P. Weyland and Brig. General R. C. Lindsay as member and alternate member, respectively, for the Air Force, on 16 January 1948.

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RESTRICTEDAPPENDIX "J"STATE-ARMY-NAVY-AIR FORCE COORDINATING SUBCOMMITTEE
FOR RELEASE OF STATE PAPERS

On 26 October 1945, the State-War-Navy Coordinating Committee approved SWNCC 200/3 after amending, and agreed to appoint a Subcommittee to consider and act upon requests received from the Congress for documents whose release raises important questions of policy affecting the three departments and cannot appropriately be cleared through routine channels between the interested departments. This Subcommittee was to be known as the State-War-Navy Coordinating Subcommittee for Release of State Papers and was appointed on 27 October with the following membership:

Mr. Donald Russell, State, Chairman
 Mr. John D. Hickerson, State
 Maj. Gen. Howard A. Craig, War
 Brig. Gen. George A. Lincoln, War
 Vice Adm. Russell Willson, Navy
 Captain Robert L. Dennison, Navy

The Committee also agreed that the Subcommittee would:

- a. Authorize release of specific documents which in its judgment do not prejudice U.S. foreign relations or U.S. military security.
- b. Arrange for the editing, where practicable, of documents requested by the Congress in order that they may meet the requirements of a above.
- c. Refer the release of specific documents to higher authority when such action is deemed advisable.

On 26 December, based upon the recommendation of the Subcommittee (SWNCC 200/5) the Committee agreed that the terms of reference for this subcommittee would be as follows:

- a. Authorize release of specific documents which in its judgment do not prejudice U.S. foreign relations or U.S. military security.
- b. Arrange for the editing, where practicable, of documents requested by the Congress in order that they may

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meet the requirements of a above.

c. Refer the release of specific documents to higher authority when such action is deemed advisable.

d. Consider for release to agencies outside the State, War, and Navy Departments only those portions of papers which represent approved action of the Joint Chiefs of Staff or of the State-War-Navy Coordinating Committee.

e. Be authorized, in its discretion, to deviate from the general policy in paragraph d above without specific authorization from the State-War-Navy Coordinating Committee when, if in the opinion of the special subcommittee, such deviation involves no special consideration of major policy.

Since 4 November 1947, following the reconstitution of SWNCC as SANACC, this Subcommittee has been known as the State-Army-Navy-Air Force Coordinating Subcommittee for the Release of State Papers.

The present composition of the Subcommittee is as follows:

Mr. John D. Hickerson, State, Chairman
 ✓ Brig. Gen. C. Van R. Schuyler, Army
 Rear Adm. Arthur C. Davis, Navy
 Rear Adm. E. T. Wooldridge, Navy
 Maj. Gen. O. P. Weyland, Air Force
 Brig. Gen. R. C. Lindsay, Air Force
 Lt. Col. V. F. Field, Army, Secretary

The following named individuals have served as members or alternate members of this Subcommittee during the periods shown opposite their respective names:

✓ Mr. Donald Russell, State	26 Oct 45 - 13 Jan 47
Maj. Gen. Howard A. Craig, War	26 Oct 45 - 26 Jun 46
Brig. Gen. Geo. A. Lincoln, War	26 Oct 45 - 14 Jul 47
Vice Adm. Russell Willson, Navy	26 Oct 45 - 17 Jan 46
✓ Captain Robert L. Dennison, Navy	26 Oct 45 - 17 Mar 47
Vice Admiral T. S. Wilkenson, Navy	18 Jan 46 - 7 Mar 46

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RESTRICTEDAPPENDIX "K"STATE-ARMY-NAVY-AIR FORCE COORDINATING SUBCOMMITTEE
FOR SPECIAL STUDIES AND EVALUATIONS

At its 56th Meeting on 29 April 1947, the State-War-Navy Coordinating Committee approved SWNCC 304/1 as amended by SWNCC 304/2 and agreed to establish a subcommittee to be known as the State-War-Navy Coordinating Subcommittee for Special Studies and Evaluations, with terms of a reference as set forth in Appendix "A" of SWNCC 304/1.

The following were designated to serve on this Subcommittee, which was appointed by SWN-5394 on 19 May 1947:

Mr. Ralph Block, State, Chairman
Mr. William R. Tyler, State
Col. Cecil E. Combs, War
Lt. Col. Wesley B. Edwards, War
Col. Charles B. Dougher, War (AAF)
Lt. Col. Robert C. Richardson, III, War (AAF)
Capt. K. F. Poehlman, Navy
Capt. J. D. Hayes, Navy

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[REDACTED] CIG

Since 4 November 1947, following the reconstitution of SWNCC as SANACC, this Subcommittee has been known as the State-Army-Navy-Air Force Coordinating Subcommittee for Special Studies and Evaluations.

The terms of reference to this Subcommittee were further clarified by SWNCC 304/6 as amended and approved by SANACC on 8 January 1948.

The following named individuals are now serving as members of this Subcommittee:

Mr. Ralph Block, State, Chairman
Mr. William R. Tyler, State
Col. William L. McNamee, Army
Lt. Col. Wesley B. Edwards, Army
Capt. K. F. Poehlman, Navy
Capt. R. L. Campbell, Navy
Col. Clyde K. Rich, Air Force
Maj. Wendell C. Gray, Air Force

[REDACTED] CIA
[REDACTED] CIA

Maj. Max V. Brokaw, Army (Secretary)

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The following named individuals have served as members
or alternate members of the Subcommittee during the periods
shown opposite their respective names:

Colonel Cecil E. Combs,	Army, 19 May 47 - 1 Dec 47
Col. Charles B. Dougher,	AF, 19 May 47 - 31 Jul 47
Lt. Col. Robert C. Richardson, III,	AF, 19 May 47 - 31 Jul 47
Lt. Col. Richard T. Carlisle,	AF, 1 Aug 47 - 31 Aug 47
Capt. J. D. Hayes,	Navy, 19 May 47 - 16 Sep 47
<div style="border: 1px solid black; width: 200px; height: 20px; display: inline-block;"></div>	CIA, 19 May 47 - 19 Aug 47
	CIA, 19 May 47 - 16 Sep 47
Col. Oliver S. Picher,	AF, 1 Aug 47 - 15 Jan 48
Col. A. J. Pierce,	AF, 1 Sep 47 - 15 Jan 48

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APPENDIX "L"

WAR & NAVY DEPARTMENTS
WASHINGTON, D.C.

1 December 1944

The Honorable,

The Secretary of State.

My dear Mr. Secretary:

I have your letter of 29 November (Annex to Appendix "L") on the subject of improving existing methods of obtaining advice for the State Department on politico-military matters. We are in hearty agreement with the proposal which you make and believe that it should be carried into effect promptly. We have respectively designated the Assistant Secretary of War and the Assistant Secretary of the Navy for Air as the War Department and Navy Department representatives upon the proposed Committee. We believe that the effectiveness of the committee will be largely dependent upon the effectiveness of its secretariat and we propose to designate officers whom we deem peculiarly qualified for the work of the proposed committee.

Both the War Department and the Navy Department will make arrangements for placing at the disposal of the committee and its secretariat the advice and assistance of specialists and advisers as occasion may arise for this. Through the Office of the Chief of Staff and the Office of the Chief of Naval Operations, staff studies can be undertaken as the committee may desire. Contact with the Joint Chiefs of Staff will be arranged through the Chief of Staff, U.S. Army, and the Chief of Naval Operations. The Secretariat of the proposed committee of course should maintain constant informal contact with the secretariat and other appropriate agencies of the Joint Chiefs of Staff.

Both the War Department and Navy Department will promptly undertake studies of the existing organization in these departments to make certain that all liaison activities between the State Department, on the one hand, and the War and Navy Departments, on the other, are brought to the attention of the committee for its exercise of general guidance and supervision of such activities.

We believe that the secretariat should be appointed as soon as possible so that its members may participate in the development of the procedures to be followed by the committee and in formulating its program. The operations of the committee should, of course, be kept as simple as possible and the representatives of the War and Navy Departments engaged in the work of the committee will be instructed to work to this end.

Sincerely yours,

/s/ HENRY L. STIMSON
Secretary of War

/s/ JAMES FORRESTAL
Secretary of the Navy

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ANNEX TO APPENDIX "L"

DEPARTMENT OF STATE
WASHINGTON

November 29, 1944

My dear Mr. Secretary:

I have been discussing informally with representatives of the War and Navy Departments the matter of improving existing methods of obtaining for the State Department advice on politico-military matters and of coordinating the views of the three departments on matters in which all have a common interest, particularly those involving foreign policy and relations with foreign nations. By a letter to you dated 16 November 1944 I suggested to you the formation of a committee of representatives of the three departments to deal with problems relating to the Far East. At a meeting with the Assistant Secretary of War and the Assistant Secretary of the Navy for Air on 20 November it was generally agreed that it might be desirable to expand this proposal to provide for a committee which might deal with a much wider range of interdepartmental problems and serve as a convenient channel of interdepartmental communication.

Accordingly, I suggest the formation of a committee to be composed of representatives of the Secretary of State, the Secretary of War, and the Secretary of the Navy, charged with the duty of formulating recommendations to the Secretary of State on questions having both military and political aspects and of coordinating the views of the three Departments in matters of interdepartmental interest. In view of the fact that much of the work of the proposed committee will deal with foreign policy, it is assumed that the representative of the State Department should serve as Chairman of the Committee.

If the committee is formed, I propose to designate Mr. James C. Dunn, Director of the Office of European Affairs, as the State Department representative. I hope the Secretary of War and the Secretary of the Navy will each designate a ranking member of his own office as his representative. Each member of the committee, of course, should be free to designate an alternate or alternates to act for him in his absence. Appropriate panels or sub-committees of the committee could be formed to deal with particular problems. For example, in dealing with matters relating to the Far East, Mr. Dunn would probably plan to associate with him a high officer of the Department of State having special knowledge of affairs in that area. Doubtless the representatives of the Secretary of War and the Secretary of the Navy will find occasions on which similar assistance will be desirable.

As I visualize the proposed committee, it should have a secretariat composed of at least one competent and experienced representative of each department and it should be authorized to call upon the three departments for such technical advice and assistance as may from time to time be required. The Secretariat would be charged with the proper disposition of communications requesting the views of the War Department and the Navy Department on politico-military questions and arranging with the committee members for reference of such inquiries, in appropriate cases, for the comments of the Joint Chiefs of Staff. After the formation of the committee, inquiries for military advice would be directed by the State Department to the Secretary of War and the Secretary of Navy jointly, rather than making such inquiries as a matter of direct communications with the Joint Chiefs of Staff.

- 33 - Annex to Appendix "L"

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If the committee is formed I hope that for a period at least, it will plan regular meetings, making arrangements, however, for informal clearances through the Secretariat of matters not requiring decision at formal meetings.

If you concur in the foregoing proposal, I shall be glad to learn from you whom you may wish to assign to the committee. As soon as representatives of the War and Navy Departments have been thus assigned, Mr. Dunn will be designated as the representative of the State Department. I hope that the committee can begin to function at an early date.

I am sending a letter, similar in form to this, to the Secretary of the Navy.

Sincerely yours,

/S/ E. R. STETTINIUS, JR.

The Honorable

Henry L. Stimson,

Secretary of War.

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ENCLOSURE "B"

INFORMAL POLICY COMMITTEE ON GERMANY

On 28 February 1945 the President addressed the following Memorandum to the Secretary of State, the Honorable Edward R. Stettinius Jr:

"I desire that you, as Secretary of State, assume the responsibility for seeing that the conclusions, exclusive of course of military matters, reached at the Crimea Conference, be carried forward. In so doing you will, I know, wish to confer with other officials of this Government on matters touching upon their respective fields. I will expect you to report to me direct on the progress you are making in carrying the Crimea decisions into effect in conjunction with our Allies."

Franklin D. Roosevelt

On 12 March 1945 the President of the United States, Franklin Delano Roosevelt addressed the following to the Secretary of War, The Honorable Henry L. Stimson; the Secretary of the Navy, the Honorable James A. Forrestal; The Secretary of Treasury, The Honorable Henry Morgenthau, Jr.; and The Foreign Economic Administrator, Mr. Leo T. Crowley:

"I am, of course anxious to see that the decisions we reached at the Crimea Conference should be in the light of current developments be carried forward as expeditiously as possible in conjunction with our Allies. I have, therefore, charged the Secretary of State with the responsibility for implementing the Crimea decisions exclusive, of course, of those dealing with purely military matters and I am enclosing for your information a copy of a Memorandum which I sent him on February 28. Mr. Stettinius will, I know, wish to tell you personally of those decisions of the Conference which are of interest to you in connection with your duties."

As a result of the above directives, the Secretaries of State, War, the Navy and Treasury Departments, and the Foreign Economic Administrator agreed to set up a committee composed of representatives of their Departments known as the Informal Policy Committee on Germany. It was subsequently agreed that the Secretariat of the State-War-Navy Coordinating Committee would function as the Secretariat for this Committee. The following were designated as members of this Committee:

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State Department

Mr. William L. Clayton, Assistant Secretary of State
(Chairman)

War Department

Mr. John J. McCloy, Assistant Secretary of War

Navy Department

Mr. Ralph A. Bard, Under Secretary of Navy

Mr. Artemus L. Gates, Assistant Secretary of Navy
for Air.

Treasury Department

Mr. Henry Morgenthau, Jr., Secretary of Treasury

Mr. Harry D. White, Assistant Secretary of Treasury

Mr. Frank Coe

Foreign Economic Administration

Mr. Leo Crowley, Administrator

Mr. H. H. Fowler

Initially the above named representatives met at their 1st Meeting on 15 April 45 and prepared the following summary of U. S. policy relating to Germany in the initial post-defeat period which was forwarded to the President on 23 March 1945, by the Acting Secretary of State, Mr. Grew, and was approved by the President on that date.

"The following is a summary of U.S. policy relating to Germany in the initial post-defeat period. As such it will be introduced into the European Advisory Commission, and will be used as the basis for directives to be issued to the U.S. Commanding General in Germany.

"The authority of the Control Council to formulate policy with respect to matters affecting Germany as a whole shall be paramount, and its agreed policies shall be carried out in each zone by the zone commander. In the absence of such agreed policies, and in matters exclusively affecting his own zone, the zone commander will exercise his authority in accordance with directives received from his own government.

"The administration of affairs in Germany should be directed toward the decentralization of the political structure and the development of local responsibility. The German economy shall also be decentralized, except that to the minimum extent required for carrying out the purposes set forth herein, the Control Council may permit or establish central control of (a) essential national

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public services such as railroads, communications and power; (b) finance and foreign affairs, and (c) production and distribution of essential commodities. There shall be equitable distribution of such commodities between the several zones.

"Germany's ruthless warfare and fanatical Nazi resistance have destroyed German economy and made chaos and suffering inevitable. The Germans cannot escape responsibility for what they have brought upon themselves.

"Controls may be imposed upon the German economy only as may be necessary (a) to carry out programs of industrial disarmament and demilitarization, reparations, and of relief for liberated areas as prescribed by appropriate higher authority and (b) to assure the production and maintenance of goods and services required to meet the needs of the occupying forces and displaced persons in Germany, and essential to prevent starvation or such disease or civil unrest as would endanger the occupying forces. No action shall be taken, in execution of the reparations program or otherwise, which would tend to support basic living standards in Germany on a higher level than that existing in any one of the neighboring United Nations. All economic and financial international transactions, including exports and imports, shall be controlled with the aim of preventing Germany from developing a war potential and of achieving the other objectives named herein. The first charge on all approved exports for reparations or otherwise shall be a sum necessary to pay for imports. No extension of credit to Germany or Germans by any foreign person or Government shall be permitted, except that the Control Council may in special emergencies grant such permission. Recurrent reparations should not, by their form or amount, require the rehabilitation or development of German heavy industry and should not foster the dependence of other countries upon the German economy.

"In the imposition and maintenance of economic controls, German authorities will to the fullest extent practicable be ordered to proclaim and assume administration of such controls. Thus it should be brought home to the German people that the responsibility for the administration of such controls and for any breakdowns in those controls, will rest with themselves and their own authorities.

"The Nazi party and its affiliated and supervised organizations and all Nazi public institutions shall be dissolved and their revival prevented. Nazi and militaristic activity or propaganda in any form shall be prevented.

"There shall be established a coordinated system of control over German education designed completely to eliminate Nazi and militarist doctrines and to make possible the development of democratic ideas.

"Nazi laws which provide the basis of the Hitler regime or which establish discriminations on grounds of race, creed or political opinion, shall be abolished.

"All members of the Nazi party who have been more than nominal participants in its activities, and all other persons hostile to Allied purposes will be removed from public office and from positions of responsibility in private enterprise.

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"War criminals and those who have participated in planning or carrying out Nazi enterprises involving or resulting in atrocities or war crimes, shall be arrested, brought to trial and punished. Nazi leaders and influential Nazi supporters and any other persons dangerous to the occupation or its objectives, shall be arrested and interned.

"A suitable program for the restitution of property looted by Germans shall be carried out promptly.

"The German armed forces, including the General Staff, and all para-military organizations, shall be promptly demobilized and disbanded in such a manner as permanently to prevent their revival or reorganization.

"The German war potential shall be destroyed. As part of the program to attain this objective, all implements of war and all specialized facilities for the production of armaments shall be seized or destroyed. The maintenance and production of all aircraft and implements of war shall be prevented.

O.K. F.D.R., superseding
memo. of March 10, 1945

Joseph C. Grew	John J. McCloy	Harry D. White
H. Freeman Matthews	Frank Coe	William L. Clayton
J. H. Hilldring		Henry Morgenthau, Jr."

Based upon the above policy, a working party composed of representatives of the four Departments and FEA prepared a Directive to Commander-in-Chief of U.S. Forces of Occupation regarding the Military Government of Germany (IPCOG 1) which was approved by IPCOG on 26 April 1945 and forwarded to the Joint Chiefs of Staff for comment on 27 April 1945.

On April 26, 1945, Mr. Joseph C. Grew, Acting Secretary of State submitted a Memorandum to the President enclosing a copy of IPCOG 1 (IPCOG 1/1 Revised).

On 2 May the Joint Chiefs of Staff submitted certain amendments to this directive (IPCOG 1/2) which were considered by the Committee. Certain of the amendments were considered unacceptable by the Committee and the Joint Chiefs of Staff were requested informally to reconsider IPCOG 1. The Joint Chiefs of Staff reconsidered the Directive and on 10 May 1945 submitted another memorandum superseding the one of 2 May 1945 (IPCOG 1/3) which was approved by the Committee. The amendments proposed therein

were incorporated in a new paper (IPCOG 1/4) which was submitted to and approved by the President on 11 May 1945.

On 14 May 1945 the Joint Chiefs of Staff were requested to transmit IPCOG 1/4 (JCS 1067/6) to the Commander in Chief, U. S. Forces in Germany for his guidance.

25X1A During the existence of the Informal Policy Committee on Germany a total of 13 other subjects on German and Austrian matters were considered and either resolved by this Committee or subsequently by the State-War-Navy Coordinating Committee.

On 30 August 1945 the President approved a Memorandum from the Secretary of State (Appendix) which terminated the functions of the Informal Policy Committee on Germany and transferred pending matters on the IPCOG Agenda to the State-War-Navy Coordinating Committee agenda.

APPENDIX TO ENCLOSURE "B"

August 30, 1945

MEMORANDUM FOR THE PRESIDENT

Subject: Termination of the Informal
Policy Committee on Germany.

On July 16 at Potsdam you approved a memorandum reading substantially as follows:

"...that the Department of State and the War Department be authorized to carry out, pursuant to basic policies determined by the President the necessary direction of our activities and negotiations pertaining to treatment of Germany and Austria. The Department of State, by reason of its responsibility to the President for carrying out the foreign policy of the United States, would deal primarily with the policy aspects of the questions which will arise. The War Department, by reason of the military responsibility for control of Germany and Austria, would deal primarily with the executive and administrative aspects of such questions. Any proposed modifications in basic policy would be submitted to the President for consideration.

"The above recommendation would terminate the existing Informal Policy Committee on Germany. It would be the responsibility of the Department of State to consult with other civilian departments and agencies on matters of appropriate concern to them."

In order to make certain that my understanding of this matter is clear, and that we have a formal indication of your approval for our records, I would appreciate it if you would indicate your approval below.

/s/ James F. Byrnes

Approved: /s/ Harry Truman